

Freedom of Information Act Annual Report Fiscal Year 2023



This report is prepared for the Attorney General in compliance of the Freedom of Information Act (FOIA), 5 U.S.C. § 552(e)(1), and includes numerous details about OPM's administrations of the FOIA.

U.S. Office of Personnel Management

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I. Basic Information Regarding Report

1. For questions concerning this report please contact:

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Office of Privacy and Information Management
U.S. Office of Personnel Management (OPM)
Room 5415
1900 E Street, NW
Washington, DC 20415-7900
Tel: 202-606-FOIA (3642)

2. The electronic address for this report on OPM's website, at: <https://www.opm.gov/information-management/freedom-of-information-act/#url=Reports>.
3. A paper copy of this report may be obtained from the address listed above.

II. Making a FOIA Request

1. FOIA requests can be submitted to OPM's FOIA Requester Service Center by mail or email to the contact information below. Email submission is preferred. Additional information on how to make a FOIA request to OPM is available on OPM's FOIA website, at: <https://www.opm.gov/information-management/freedom-of-information-act/>.

FOIA Requester Service Center
Office of Privacy and Information Management
U.S. Office of Personnel Management (OPM)
Room 5H35

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1900 E Street, NW
Washington, DC 20415-7900
FOIA@opm.gov

2. A FOIA request can be made for any OPM agency record. This does not mean, however, that OPM will disclose every record sought as certain FOIA exemptions may apply. For example, OPM may withhold personally identifiable “third party” information contained within personnel files under FOIA Exemption 6.
3. OPM’s FOIA Regulations and fee schedule are available at: <https://ecfr.io/Title-05/pt5.1.294>.

III. Acronyms, Definitions, and Exemptions

1. Definitions of terms used in this Report:
 1. **Administrative Appeal** – a request to a federal agency asking that it review at a higher administrative level a FOIA determination made by the agency at the initial request level.
 2. **Average Number** – the number obtained by dividing the sum of a group of numbers by the quantity of numbers in the group. For example, of 3, 7, and 14, the average number is 8.
 3. **Backlog** – the number of requests or administrative appeals that are pending at an agency at the end of the fiscal year that are beyond the statutory time period for a response.
 4. **Component** – for agencies that process requests on a decentralized basis, a “component” is an entity, also sometimes referred to as an Office, Division, Bureau, Center, or Directorate, within the agency that processes FOIA requests. The FOIA now requires that agencies include in their Annual FOIA Report data for both the agency overall and for each principal component of the agency.
 5. **Consultation** – the procedure whereby the agency responding to a FOIA request first forwards a record to another agency for its review because that other agency has an interest in the document. Once the agency in receipt of the consultation finishes its review of the record, it responds back to the agency that forwarded it. That agency, in turn, will then respond to the FOIA requester.

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6. **Exemption 3 Statute** – a federal statute that exempts information from disclosure and which the agency relies on to withhold information under subsection (b)(3) of the FOIA.
7. **FOIA Request** – a FOIA request is generally a request to a federal agency for access to records concerning another person (i.e., a “third-party” request), or concerning an organization, or a particular topic of interest. FOIA requests also include requests made by requesters seeking records concerning themselves (i.e., “first-party” requests) when those requesters are not subject to the Privacy Act, such as non-U.S. citizens. Moreover, because all first-party requesters should be afforded the benefit of both the access provisions of the FOIA as well as those of the Privacy Act, FOIA requests also include any first-party requests where an agency determines that it must search beyond its Privacy Act “systems of records” or where a Privacy Act exemption applies, and the agency looks to FOIA to afford the greatest possible access. All requests which require the agency to utilize the FOIA in responding to the requester are included in this Report. Additionally, a FOIA request includes records referred to the agency for processing and direct response to the requester. It does not, however, include records for which the agency has received a consultation from another agency. (Consultations are reported separately in Section XII of this Report.)
8. **Full Grant** – an agency decision to disclose all records in full in response to a FOIA request.
9. **Full Denial** – an agency decision not to release any records in response to a FOIA request because the records are exempt in their entireties under one or more of the FOIA exemptions, or because of a procedural reason, such as when no records could be located.
10. **Median Number** – the middle, not average, number. For example, of 3, 7, and 14, the median number is 7.
11. **Multi-Track Processing** – a system in which simple requests requiring relatively minimal review are placed in one processing track and more voluminous and complex requests are placed in one or more other tracks. Requests granted expedited processing are placed in yet another track. Requests in each track are processed on a first in/first out basis.
 1. **Expedited Processing** – an agency will process a FOIA request on an expedited basis when a requester satisfies the requirements for expedited processing as set forth in the statute and in agency regulations.
 2. **Simple Request** – a FOIA request that an agency using multi-track processing places in its fastest (non-expedited) track based on the low volume and/or simplicity of the records requested.

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3. **Complex Request** – a FOIA request that an agency using multitrack processing places in a slower track based on the high volume and/or complexity of the records requested.
12. **OPM** – Office of Personnel Management
13. **Partial Grant/Partial Denial** – in response to a FOIA request, an agency decision to disclose portions of the records and to withhold other portions that are exempt under the FOIA, or to otherwise deny a portion of the request for a procedural reason.
14. **Pending Request or Pending Administrative Appeal** – a request or administrative appeal for which an agency has not taken final action in all respects.
15. **Perfected Request** – a request for records which reasonably describes such records and is made in accordance with published rules stating the time, place, fees (if any) and procedures to be followed.
16. **Processed Request or Processed Administrative Appeal** – a request or administrative appeal for which an agency has taken final action in all respects.
17. **Range in Number of Days** – the lowest and highest number of days to process requests or administrative appeals.
18. **Time Limits** – the time period in the statute for an agency to respond to a FOIA request (ordinarily twenty working days from receipt of a perfected FOIA request).
2. Descriptions of the nine FOIA exemptions:
 1. **Exemption 1:** classified national defense and foreign relations information
 2. **Exemption 2:** internal agency rules and practices
 3. **Exemption 3:** information that is prohibited from disclosure by another federal law
 4. **Exemption 4:** trade secrets and other confidential business information
 5. **Exemption 5:** inter-agency or intra-agency communications that are protected by legal privileges

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6. **Exemption 6:** information involving matters of personal privacy
7. **Exemption 7:** records or information compiled for law enforcement purposes, to the extent that the production of those records (A) could reasonably be expected to interfere with enforcement proceedings, (B) would deprive a person of a right to a fair trial or an impartial adjudication, (C) could reasonably be expected to constitute an unwarranted invasion of personal privacy, (D) could reasonably be expected to disclose the identity of a confidential source, (E) would disclose techniques and procedures for law enforcement investigations or prosecutions, or would disclose guidelines for law enforcement investigations or prosecutions, or (F) could reasonably be expected to endanger the life or physical safety of any individual
8. **Exemption 8:** information relating to the supervision of financial institutions
9. **Exemption 9:** geological information on wells.

3. Agency Component Abbreviations

Component Abbreviation	Component Name
OPM CO	OPM Central Office

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IV. Exemption 3 Statutes

Statute	Type of Information Withheld	Case Citation	Agency / Component	Number of Times Relied upon by Agency / Component	Total Number of Times Relied upon by Agency Overall
18 U.S.C. § 208(d)(1)	Providing that “a copy of any determination granting an exemption under subsection (b)(1) or (b)(3) [from application of penalties for acts affecting personal financial interests determined to constitute bribery, graft, or conflicts of interest] shall be made available to the public,” but exempting from this disclosure requirement “any information contained in the determination that would be exempt from disclosure under section 552 of title 5”	Seife v. NIH, 874 F. Supp. 2d 248, 256 (S.D.N.Y. 2012).	OPM CO	1	1

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V.A. FOIA REQUESTS -- RECEIVED, PROCESSED AND PENDING FOIA REQUESTS

Agency / Component	Number of Requests Pending as of Start of Fiscal Year	Number of Requests Received in Fiscal Year	Number of Requests Processed in Fiscal Year	Number of Requests Pending as of End of Fiscal Year
OPM CO	153	581	586	148
AGENCY OVERALL	153	581	586	148

After reviewing its database, OPM updated the number of requests pending at the start of the Fiscal Year.

V.B.(1). DISPOSITION OF FOIA REQUESTS -- ALL PROCESSED REQUESTS

Agency / Component	Number of Full Grants	Number of Partial Grants / Partial Denials	Number of Full Denials Based on Exemptions	Number of Full Denials Based on Reasons Other than Exemptions									TOTAL
				No Records	All Records Referred to Another Component or Agency	Request Withdrawn	Fee-Related Reason	Records not Reasonably Described	Improper FOIA Request for Other Reason	Not Agency Record	Duplicate Request	Other *Explain in Chart Below	
OPM CO	80	135	16	85	8	56	5	16	20	156	9	0	586
AGENCY OVERALL	80	135	16	85	8	56	5	16	20	156	9	0	586

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V.B.(2). DISPOSITION OF FOIA REQUESTS -- "OTHER" REASONS FOR "FULL DENIALS BASED ON REASONS OTHER THAN EXEMPTIONS"

Agency / Component	Description of "Other" Reasons for Denials from Chart B(1)	Number of Times "Other" Reason Was Relied Upon	TOTAL
OPM CO	N/A	0	0
AGENCY OVERALL			0

V.B.(3). DISPOSITION OF FOIA REQUESTS -- NUMBER OF TIMES EXEMPTIONS APPLIED

Agency / Component	Ex. 1	Ex. 2	Ex. 3	Ex. 4	Ex. 5	Ex. 6	Ex. 7(A)	Ex. 7(B)	Ex. 7(C)	Ex. 7(D)	Ex. 7(E)	Ex. 7(F)	Ex. 8	Ex. 9
OPM CO	0	5	1	11	15	138	0	0	15	1	8	1	0	0
AGENCY OVERALL	0	5	1	11	15	138	0	0	15	1	8	1	0	0

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VI.A. ADMINISTRATIVE APPEALS OF INITIAL DETERMINATIONS OF FOIA REQUESTS -- RECEIVED, PROCESSED, AND PENDING ADMINISTRATIVE APPEALS

Agency / Component	Number of Appeals Pending as of Start of Fiscal Year	Number of Appeals Received in Fiscal Year	Number of Appeals Processed in Fiscal Year	Number of Appeals Pending as of End of Fiscal Year
OPM CO	4	7	3	8
AGENCY OVERALL	4	7	3	8

VI.B. DISPOSITION OF ADMINISTRATIVE APPEALS -- ALL PROCESSED APPEALS

Agency / Component	Number Affirmed on Appeal	Number Partially Affirmed & Partially Reversed/Remanded on Appeal	Number Completely Reversed/Remanded on Appeal	Number of Appeals Closed for Other Reasons	TOTAL
OPM CO	2	0	1	0	3
AGENCY OVERALL	2	0	1	0	3

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VI.C.(1). REASONS FOR DENIAL ON APPEAL -- NUMBER OF TIMES EXEMPTIONS APPLIED

Agency / Component	Ex. 1	Ex. 2	Ex. 3	Ex. 4	Ex. 5	Ex. 6	Ex. 7(A)	Ex. 7(B)	Ex. 7(C)	Ex. 7(D)	Ex. 7(E)	Ex. 7(F)	Ex. 8	Ex. 9
OPM CO	0	0	0	0	0	0	0	0	0	0	0	0	0	0
AGENCY OVERALL	0	0	0	0	0	0	0	0	0	0	0	0	0	0

VI.C.(2). REASONS FOR DENIAL ON APPEAL -- REASONS OTHER THAN EXEMPTIONS

Agency / Component	No Records	Records Referred at Initial Request Level	Request Withdrawn	Fee-Related Reason	Records not Reasonably Described	Improper Request for Other Reasons	Not Agency Record	Duplicate Request or Appeal	Request in Litigation	Appeal Based Solely on Denial of Request for Expedited Processing	Other *Explain in chart below
OPM CO	2	0	0	0	0	0	0	0	0	0	0
AGENCY OVERALL	2	0	0	0	0	0	0	0	0	0	0

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VI.C.(3). REASONS FOR DENIAL ON APPEAL -- "OTHER" REASONS

Agency / Component	Description of "Other" Reasons for Denial on Appeal from Chart C(2)	Number of Times "Other" Reason Was Relied Upon	TOTAL
OPM CO	N/A	0	0
AGENCY OVERALL			0

VI.C.(4). RESPONSE TIME FOR ADMINISTRATIVE APPEALS

Agency / Component	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days
OPM CO	68	62	43	75
AGENCY OVERALL	68	62	43	75

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VI.C.(5). TEN OLDEST PENDING ADMINISTRATIVE APPEALS

Agency / Component		10th Oldest Appeal	9th	8th	7th	6th	5th	4th	3rd	2nd	Oldest Appeal
OPM CO	Date of Appeal	N/A	N/A	2023-09-22	2023-04-06	2023-03-17	2023-02-27	2022-11-02	2022-10-06	2022-09-23	2022-04-11
	Number of Days Pending	0	0	6	123	137	151	226	244	253	368
AGENCY OVERALL	Date of Appeal	N/A	N/A	2023-09-22	2023-04-06	2023-03-17	2023-02-27	2022-11-02	2022-10-06	2022-09-23	2022-04-11
	Number of Days Pending	0	0	6	123	137	151	226	244	253	368

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VII.A. FOIA REQUESTS -- RESPONSE TIME FOR ALL PROCESSED PERFECTED REQUESTS

Agency / Component	SIMPLE				COMPLEX				EXPEDITED PROCESSING			
	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days
OPM CO	60	42.74	2	779	307	417.52	25	1833	N/A	N/A	N/A	N/A
AGENCY OVERALL	60	42.74	2	779	307	417.52	25	1833	N/A	N/A	N/A	N/A

VII.B. PROCESSED REQUESTS -- RESPONSE TIME FOR PERFECTED REQUESTS IN WHICH INFORMATION WAS GRANTED

Agency / Component	SIMPLE				COMPLEX				EXPEDITED PROCESSING			
	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days	Median Number of Days	Average Number of Days	Lowest Number of Days	Highest Number of Days
OPM CO	57	55.97	1	561	451	622.23	1	1833	N/A	N/A	N/A	N/A
AGENCY OVERALL	57	55.97	1	561	451	622.23	1	1833	N/A	N/A	N/A	N/A

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VII.C.(1). PROCESSED SIMPLE REQUESTS -- RESPONSE TIME IN DAY INCREMENTS

Agency / Component	<1- 20 Days	21- 40 Days	41- 60 Days	61- 80 Days	81- 100 Days	101- 120 Days	121- 140 Days	141- 160 Days	161- 180 Days	181- 200 Days	201- 300 Days	301- 400 Days	401+ Days	TOTAL
OPM CO	322	50	28	22	16	9	4	12	4	5	19	7	5	503
AGENCY OVERALL	322	50	28	22	16	9	4	12	4	5	19	7	5	503

VII.C.(2). PROCESSED COMPLEX REQUESTS -- RESPONSE TIME IN DAY INCREMENTS

Agency / Component	<1- 20 Days	21- 40 Days	41- 60 Days	61- 80 Days	81- 100 Days	101- 120 Days	121- 140 Days	141- 160 Days	161- 180 Days	181- 200 Days	201- 300 Days	301- 400 Days	401+ Days	TOTAL
OPM CO	1	6	1	2	1	1	0	1	1	0	7	2	23	46
AGENCY OVERALL	1	6	1	2	1	1	0	1	1	0	7	2	23	46

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VII.C.(3). PROCESSED REQUESTS GRANTED EXPEDITED PROCESSING -- RESPONSE TIME IN DAY INCREMENTS

Agency / Component	<1- 20 Days	21- 40 Days	41- 60 Days	61- 80 Days	81- 100 Days	101- 120 Days	121- 140 Days	141- 160 Days	161- 180 Days	181- 200 Days	201- 300 Days	301- 400 Days	401+ Days	TOTAL
OPM CO	0	0	0	0	0	0	0	0	0	0	0	0	0	0
AGENCY OVERALL	0	0	0	0	0	0	0	0	0	0	0	0	0	0

VII.D. PENDING REQUESTS -- ALL PENDING PERFECTED REQUESTS

Agency / Component	SIMPLE			COMPLEX			EXPEDITED PROCESSING		
	Number Pending	Median Number of Days	Average Number of Days	Number Pending	Median Number of Days	Average Number of Days	Number Pending	Median Number of Days	Average Number of Days
OPM CO	98	19	110.84	37	443	421.65	0	N/A	N/A
AGENCY OVERALL	98	19	110.84	37	443	421.65	0	N/A	N/A

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VII.E. PENDING REQUESTS -- TEN OLDEST PENDING PERFECTED REQUESTS

Agency / Component		10th Oldest Request	9th	8th	7th	6th	5th	4th	3rd	2nd	Oldest Request
OPM CO	Date of Receipt	2021-05-10	2021-05-05	2021-04-13	2021-04-12	2021-04-09	2021-02-12	2020-12-02	2020-11-25	2020-11-25	2019-10-10
	Number of Days Pending	596	599	615	616	617	656	703	706	706	984
AGENCY OVERALL	Date of Receipt	2021-05-10	2021-05-05	2021-04-13	2021-04-12	2021-04-09	2021-02-12	2020-12-02	2020-11-25	2020-11-25	2019-10-10
	Number of Days Pending	596	599	615	616	617	656	703	706	706	984

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VIII.A. REQUESTS FOR EXPEDITED PROCESSING

Agency / Component	Number Granted	Number Denied	Median Number of Days to Adjudicate	Average Number of Days to Adjudicate	Number Adjudicated Within Ten Calendar Days
OPM CO	0	15	<1	0.8	15
AGENCY OVERALL	0	15	<1	0.8	15

VIII.B. Requests for Fee Waiver

Agency / Component	Number Granted	Number Denied	Median Number of Days to Adjudicate	Average Number of Days to Adjudicate
OPM CO	16	14	0.5	1.77
AGENCY OVERALL	16	14	0.5	1.77

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IX. FOIA Personnel and Costs

Agency / Component	PERSONNEL			COSTS		
	Number of "Full-Time FOIA Employees"	Number of "Equivalent Full-Time FOIA Employees"	Total Number of "Full- Time FOIA Staff"	Processing Costs	Litigation- Related Costs	Total Costs
OPM CO	5	3.50	8.50	1083747.00	0.00	1083747.00
AGENCY OVERALL	5	3.50	8.50	1083747.00	0.00	1083747.00

X. Fees Collected for Processing Requests

Agency / Component	Total Amount of Fees Collected	Percentage of Total Costs
OPM CO	7149.69	0.6600
AGENCY OVERALL	7149.69	0.6600

XI.A. Number of Times Subsection (C) Used

Agency / Component	Number of Times Subsection Used
OPM CO	0
AGENCY OVERALL	0

XI.B. Number of Subsection (A)(2) Postings

Agency / Component	Number of Records Posted by the FOIA Office	Number of Records Posted by Program Offices
OPM CO	0	0
AGENCY OVERALL	0	0

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XII.A. Backlogs of FOIA Requests and Administrative Appeals

Agency / Component	Number of Backlogged Requests as of End of Fiscal Year	Number of Backlogged Appeals as of End of Fiscal Year
OPM CO	98	7
AGENCY OVERALL	98	7

XII.B. CONSULTATIONS ON FOIA REQUESTS -- RECEIVED, PROCESSED, AND PENDING CONSULTATIONS

Agency / Component	Number of Consultations Received from Other Agencies that were <u>Pending</u> at the Agency as of <u>Start</u> of the Fiscal Year	Number of Consultations <u>Received</u> from Other Agencies During the Fiscal Year	Number of Consultations Received from Other Agencies that were <u>Processed</u> by the Agency During the Fiscal Year	Number of Consultations Received from Other Agencies that were <u>Pending</u> at the Agency as of <u>End</u> of the Fiscal Year
OPM CO	1	23	21	3
AGENCY OVERALL	1	23	21	3

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XII.C. CONSULTATIONS ON FOIA REQUESTS -- TEN OLDEST CONSULTATIONS RECEIVED FROM OTHER AGENCIES AND PENDING AT THE AGENCY

Agency / Component		10th Oldest Consultation	9th	8th	7th	6th	5th	4th	3rd	2nd	Oldest Consultation
OPM CO	Date	N/A	N/A	N/A	N/A	N/A	N/A	N/A	2023-09-27	2023-09-13	2023-09-13
	Number of Days	0	0	0	0	0	0	0	2	12	12
AGENCY OVERALL	Date	N/A	N/A	N/A	N/A	N/A	N/A	N/A	2023-09-27	2023-09-13	2023-09-13
	Number of Days	0	0	0	0	0	0	0	2	12	12

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XII.D.(1). COMPARISON OF NUMBERS OF REQUESTS FROM PREVIOUS AND CURRENT ANNUAL REPORT -- REQUESTS RECEIVED AND PROCESSED

Agency / Component	NUMBER OF REQUESTS <u>RECEIVED</u>		NUMBER OF REQUESTS <u>PROCESSED</u>	
	Number Received During Fiscal Year from Last Year's Annual Report	Number Received During Fiscal Year from Current Annual Report	Number Processed During Fiscal Year from Last Year's Annual Report	Number Processed During Fiscal Year from Current Annual Report
OPM CO	456	581	508	586
AGENCY OVERALL	456	581	508	586

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XII.D.(2). COMPARISON OF NUMBERS OF REQUESTS FROM PREVIOUS AND CURRENT ANNUAL REPORT -- BACKLOGGED REQUESTS

Agency / Component	Number of Backlogged Requests as of End of the Fiscal Year from Previous Annual Report	Number of Backlogged Requests as of End of the Fiscal Year from Current Annual Report
OPM CO	128	98
AGENCY OVERALL	128	98

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XII.E.(1). COMPARISON OF NUMBERS OF ADMINISTRATIVE APPEALS FROM PREVIOUS AND CURRENT ANNUAL REPORT -- APPEALS RECEIVED AND PROCESSED

Agency / Component	NUMBER OF APPEALS <u>RECEIVED</u>		NUMBER OF APPEALS <u>PROCESSED</u>	
	Number Received During Fiscal Year from Last Year's Annual Report	Number Received During Fiscal Year from Current Annual Report	Number Processed During Fiscal Year from Last Year's Annual Report	Number Processed During Fiscal Year from Current Annual Report
OPM CO	12	7	9	3
AGENCY OVERALL	12	7	9	3

XII.E.(2). COMPARISON OF NUMBERS OF ADMINISTRATIVE APPEALS FROM PREVIOUS AND CURRENT ANNUAL REPORT -- BACKLOGGED APPEALS

Agency / Component	Number of Backlogged Appeals as of End of the Fiscal Year from Previous Annual Report	Number of Backlogged Appeals as of End of the Fiscal Year from Current Annual Report
OPM CO	2	7
AGENCY OVERALL	2	7



U.S. Office of Personnel Management

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