

# UNITED STATES OFFICE OF PERSONNEL MANAGEMENT Washington, DC 20415

Friday, August 2, 2002 MSG-055

### **MEMORANDUM FOR: Heads Of Executive Departments And Agencies**

Subject: Hiring Flexibilities

## **Extension of 9-11 Emergency Hiring Flexibilities**

The Director of the Office of Personnel Management (OPM), Kay Coles James, has extended the four 9-11 emergency hiring flexibilities until the President or Congress terminates the "Declaration of National Emergency by Reason Of Certain Terrorist Attacks" under 50 U.S.C. 1622. The following replaces guidance issued on September 13, 2001, in Human Resources Management Council (HRMC) message 72a.

## 1. Emergency Temporary Appointments under Schedule A

**Background:** Director James gave all Executive agencies Schedule A authority 5 CFR 213.3102(i) (3) to fill positions needed to respond to the terrorist attacks on a temporary emergency basis for up to 1 year.

**Extension:** Director James has extended this Schedule A authority for the duration of the state of national emergency. This enables you to make temporary appointments to fill positions affected by or needed to deal with the terrorist attacks. In addition, you may extend Schedule A appointments made under this authority for up to 1 year. However, all actions must meet the definition of temporary found in 5 CFR 213.104 and therefore actions under this Schedule A authority may not exceed a total of 2 years for an individual. This authority remains available to fill Senior Level positions, as well as positions at lower levels. You may use a Senior Level space allocation on a one for one basis, as required, to effect immediate appointment of an individual using these flexibilities. You must report each Senior Level space allocation to OPM within 10 days of the appointment. You may use this authority to replace an employee called to active duty.

Transition Guidance: If you anticipate any continuing need for a position beyond the

2-year limit, please review your competitive and excepted service appointing options and initiate appropriate staffing actions as soon as possible. For rare and unusual circumstances, you may request a brief extension beyond the 2-year limit in 5 CFR 213.104(b) (3) (iii).

### 2. SES Limited Emergency Appointments

**Background:** Under 5 CFR 317.601(c)(1), executive agencies are provided a pool of limited appointment authorities equal to 3 percent of their Senior Executive Service (SES) allocation, or one authority, whichever is greater. An agency may use the pool to make a limited appointment only of an individual who has a career or career-conditional appointment (or an appointment of equivalent tenure) in a permanent civil service position outside the SES. The Office of Executive Resources Management has provided immediate processing under 5 CFR 317.601(c)(2) for executive agency requests for limited appointment of individuals other than current career or career-conditional (or equivalent) employees to positions established to respond to the national emergency.

**Extension:** OERM will continue to process immediately agency requests for limited appointment of individuals who are other than current career or career conditional (or equivalent) employees to positions established to deal with the national emergency and will also consider temporary space allocations when you identify this as essential to support their appointments. Special handling will continue until the President or Congress terminates this emergency. We encourage you to make limited emergency appointments for the shortest time possible as opposed to automatically making 18 month appointments.

**Transition Guidance:** If a SES limited emergency appointee's work becomes a longer-term project, such as establishing procedures or an infrastructure to deal with future terrorist attacks, you may ask OPM to approve a new SES limited term appointment for that individual. You must describe the project nature and the expected duration of the assignment. Note that no individual can serve more than 36 months in any 48 month period under any combination of SES limited emergency and term appointments. If you expect the work to become permanent, you should initiate staffing actions needed to permanently hire employees to accomplish the work.

#### 3. Salary Offset Waivers to Reemployed Annuitants

**Background:** Director James offered executive agencies delegated authority to waive the dual compensation reduction (salary offset) to hire retirees when necessary to respond to the terrorist attacks. Generally, we approved agency requests for 9-11 delegated authorities and individual waivers within 24 hours of receipt. These waivers were to expire September 30, 2002.

**Extension:** Director James has extended the ending date of delegated authorities approved to respond to the 9-11 terrorist attacks for the duration of the state of emergency. You may extend existing 9-11 waivers for up to 1 year and approve new 9-11 waivers consistent with the requirements of your delegated authority. The total employment under a waiver for any individual annuitant may not exceed 2 years, unless a longer period is specifically permitted by your delegation. You may use this delegated authority to replace an employee called to active duty when you have no other reasonable staffing option.

**Transition Guidance**: The law, 5 U.S.C. 8344 and 8468, limits waivers approved under delegated authority to "a temporary basis, but only if, and for so long as, the authority is necessary due to an emergency involving a direct threat to life or property or other unusual circumstances." For work of a continuing nature or likely to exceed 2 years, you should initiate appropriate staffing actions to hire and/or train a qualified individual not requiring this waiver. Further, you must periodically ensure no other reasonable staffing option exists.

You may request extensions of individual waivers or request a new or modified delegation under criteria in 5 CFR 553. Except for project work with a known end date, extension requests should describe your all sources recruiting efforts, the lack of available qualified candidates and your plans to use other flexibilities and incentives to hire and/or train an employee not requiring this waiver. We encourage you to offer hiring incentives in 5 CFR 572 and 575, when appropriate, before requesting a salary offset waiver.

## 4. VSIP Buyout Repayment Waivers

**Background:** Director James granted waivers for VSIP buyout repayment to the following 10 departments and agencies: Departments of Commerce, Defense, Justice, State, Transportation, Treasury and Veterans Affairs; General Services Administration; Nuclear Regulatory Commission; and the Executive Office of the President. These waivers were to expire on September 30, 2002, and required a report to OPM within 60 days thereafter.

Extension: Director James has extended the ending date of these 10 waivers for the duration of the state of emergency and reminds the 10 departments and agencies above to report on the repayment waivers granted by November 30. You may extend the not-to-exceed date of individual waivers for up to 1 year on a case-by-case basis if you have no other reasonable staffing option and the work is necessary to respond to the terrorist attacks or to combat terrorism. In addition, you may approve new repayment waivers consistent with your agency's letter. The total employment under waivers you grant to any individual may not exceed 2 years. Please report for each waiver granted the individual's name, SSN, organization, job title, series, grade, appointment authority, duty station and duration (effective and end or not-to-exceed date). Please fax your annual report to Richard Whitford at (202) 606-1637, by November 30, each year, including 2002. Negative reports are requested.

**Transition Guidance:** We encourage you to initiate appropriate actions to accomplish continuing work without this waiver. In unusual circumstances, you may request further waivers under criteria in 5 CFR 576.102.