Privacy Impact Assessment for

Annuitant Health Benefits Open Season System

(AHBOSS)

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Abstract
The Office of Personnel Management’s Retirement Services program manages the Annuitant Health Benefits Open Season System (AHBOSS) which is hosted by a third-party contractor. This system contains both a website and Interactive Voice Response (IVR) application used by annuitants to make health benefit enrollment changes and/or to request brochure information for plans participating in the Federal Employees Health Benefits (FEHB) Program during the annual open season enrollment period. This Privacy Impact Assessment is being prepared because AHBOSS processes and retains personally identifiable information about annuitants.

Overview
The Office of Personnel Management’s Retirement Services program (RS) manages the Annuitant Health Benefits Open Season System (AHBOSS), which is hosted by a third-party contractor. Annuitants use AHBOSS to initiate a health benefit enrollment change for the upcoming year or to request health benefits plan information. Annuitants provide their identifying information to start the process; they enter identifying information once to create a personal account with an annuitant-defined username and masked password. Customers need to update username and password during each Open Season. This information is stored in AHBOSS and customers must use it to authenticate to the system. Information collected by this system includes name, Social Security number, mailing address, current FEHB plan code, current FEHB code description, retirement claim number, date of birth, marital status, gender, carrier control number, e-mail address, and dependent information, if applicable. This information is shared within OPM to employees trained in this area as well as to the specific insurance carriers affected.

During the annual FEHB Open Season which generally runs from November to January, the AHBOSS contractor is provided data extracted from the OPM
Annuity Roll System (ARS), the OPM core retirement and benefits management system. Existing AHBOSS users are notified either by mail and/or email of the upcoming open season. The contractor loads this information into a database which is made available to annuitants via the AHBOSS website or the Interactive Voice Response (IVR) system. Annuitants use the website to make open season changes and view health benefit plan brochures. Annuitants can also request health benefit plan brochures from the website, IVR, or the Open Season Call Center. The IVR can be used to speak to customer service representatives at the Open Season Call Center to make the open season changes for those annuitants that choose not to use the website. Once a transaction is successfully completed by the annuitant or by the customer service representative, the electronic data is sent securely to OPM. The annuitant is sent a confirmation letter and the affected health benefits’ carriers are notified.

Section 1.0. Authorities and Other Requirements

1.1. What specific legal authorities and/or agreements permit and define the collection of information by the project in question?
The Civil Service Retirement System (CSRS) is administered pursuant to 5 U.S.C. chapter 83 and the Federal Employees Retirement System (FERS) is administered pursuant to 5 U.S.C. chapter 84. The FEHB Open Season is administered pursuant to 48 U.S.C. chapter 16 and 5 C.F.R chapter 890. In addition, the following authorities are relevant to the information in AHBOSS: 5 U.S.C. § 3301 and chapters 87, 89 and 90; Pub. L. 83-598, 84-356, 86-724, 94-455, and 106-265; and Executive Order 9397, as amended by Executive Order 13478.

1.2. What Privacy Act System of Records Notice(s) (SORN(s)) apply to the information?
The SORN that applies to the information in AHBOSS is OPM/Central-1, Civil Service Retirement and Insurance Records.
1.3. Has a system security plan been completed for the information system(s) supporting the project?
Yes. A system security plan was completed in connection with the Authority to Operate (ATO) for AHBOSS dated October 2, 2020.

1.4. Does a records retention schedule approved by the National Archives and Records Administration (NARA) exist?
Yes. The records that are provided to and used by the AHBOSS contractor are intermediary records covered by GRS 5.2, Item 020 and are to be destroyed upon verification of successful creation of the final document or file, or when no longer needed for business use, whichever is later.

1.5. If the information is covered by the Paperwork Reduction Act (PRA), provide the OMB Control number and the agency number for the collection. If there are multiple forms, include a list in an appendix.
The following forms are used to collect the information in AHBOSS:

- SF-2809, Employee Health Benefits Registration Form, OMB No. 3206-0160
- SF-2810, Notice of Change in Health Benefits Enrollment
- RI 79-9, Health Benefits Cancellation/Suspension Confirmation
- FEHB Open Season Express, IVR System, OMB No. 3206-0201

Section 2.0. Characterization of the Information
2.1. Identify the information the project collects, uses, disseminates, or maintains.
Information collected and used by this system includes Name, Social Security number, Mailing Address, Health Insurance Plan Information, Claim Number, Date of Birth, and Email Addresses for Civil Service Retirees and
their survivors. Upon making an open season change, Name, Social Security number, and Date of Birth are also collected and retained for annuitant, annuitant spouses, and dependents.

For AHBOSS website users, usernames and passwords are also collected and maintained for annuitant use during Open Season. This information is stored in AHBOSS and customers must use it to authenticate to the system.

2.2. What are the sources of the information and how is the information collected for the project?
The information in the system is obtained via ARS file extracts and transmitted to the AHBOSS contractor at the beginning of Open Season. Additionally, information is submitted by annuitants and survivors, via the web and/or the IVR. OPM Retirement Services personnel and Open Season Customer Service Representatives (CSR) update open season changes into AHBOSS.

2.3. Does the project use information from commercial sources or publicly available data? If so, explain why and how this information is used.
The system does not use information from commercial sources or publicly available data.

2.4. Discuss how accuracy of the data is ensured.
The annuitant must authenticate with his or her credentials with AHBOSS in order to access the Open Season record. If this record is not available, the annuitant can use the IVR to speak to a CSR to complete or assist with any Open Season transaction. There are edits set up on specific data fields, as the data is entered, to ensure that correct data is entered. Additionally, AHBOSS makes sure that no mandatory data fields are left blank in the event they are required for OPM decision making.
2.5. Privacy Impact Analysis: Related to Characterization of the Information

Privacy Risk: There is a risk that the information provided and submitted is not accurate.

Mitigation: This risk is mitigated in part because it is primarily collected directly from the annuitants, who have an interest in providing accurate information. In addition, the information provided by the annuitant is validated through website field validations such as the ability to enter valid plan options. Annuitants are also able to change their data during Open Season as long as the website is online, which permits them to correct any inaccuracies. Corrections to annuitant information can also be made when the relevant carrier receives the information or when a customer service agent updates AHBOSS with the customer’s information.

Privacy Risk: There is a risk that more information than is necessary to meet the business needs of the program will be collected in the system.

Mitigation: This risk is mitigated by limiting the user to specific fields and preventing the user from being able to add more information than is specifically being requested.

Section 3.0. Uses of the Information

3.1. Describe how and why the project uses the information.

AHBOSS uses the information described in 2.1 to process Open Season changes. This information is collected by the system and distributed to ARS through the OPM Federal Employee’s Health Benefits (FEHB) Data Hub for dissemination. The FEHB Data Hub is a service through which FEHB Program information is collected and exchanged. The Hub’s principal function is to share the information that passes through the Hub with the various health insurance carriers that users select and, in some instances, from the
carriers to other entities. The Hub also serves to share information with OPM’s Retirement Services (RS) in order to document those transactions that involve the annuitant and their family members. This process assists RS in accurately documenting an annuitant’s family members, who may be eligible to receive benefits based on their relationship to the annuitant.

3.2. Does the project use technology to conduct electronic searches, queries, or analyses in an electronic database to discover or locate a predictive pattern or an anomaly? If so, state how OPM plans to use such results.

The project does not use technology to conduct electronic searches, queries, or analyses in an electronic database to discover or locate predictive patterns or anomalies.

3.3. Are there other programs or offices with assigned roles and responsibilities within the system?

Within OPM, the RS Data Center Group (DCG), and the Retirement Services Information Technology Program Management Office (RS IT PMO) and Human Resources Services Program Management Offices (HRS IT PMO) within the Office of the Chief Information Officer (OCIO) have assigned roles and responsibilities within AHBOSS.

3.4. Privacy Impact Analysis: Related to the Uses of Information

Privacy Risk: There is a risk that an unauthorized user may access the system or that an authorized user may access the system for an unauthorized purpose.

Mitigation: This risk is mitigated by requiring the retiree and survivor annuitant users of the system to log in using a unique identifier and complex password. This risk is further mitigated through OPM employees and contractors being subject to role-based access controls, which limit the information authorized users can access to that which they need to know. There is also a warning displayed on a splash screen when a user opens the
website explaining that accessing the system without a need to know may subject them to criminal, civil, or administrative penalties.

Furthermore, AHBOSS is managed according to OPM’s Information Technology Security guidance. This includes adherence to OPM’s security and privacy policies, such as continuous monitoring, annual security assessments and authorizations, and vulnerability and penetration testing. Any identified vulnerabilities found in any of these areas are tracked for mitigation.

Section 4.0. Notice

4.1. How does the project provide individuals notice prior to the collection of information? If notice is not provided, explain why not.
AHBOSS includes a notice on the OPM website that is available to users prior to the system collecting their information. Users are also provided notice via a Privacy Act statement, which informs them about why their information is being collected and how it will be used.

4.2. What opportunities are available for individuals to consent to uses, decline to provide information, or opt out of the project?
Annuitants may decline to provide any and all information but if they do so they will not be able to make changes to their coverage. The Privacy Act Statement informs annuitants that the requested information is necessary to process health benefit enrollment change requests. Annuitants can elect to keep their current health benefit carrier, preventing the need for existing data collection. Annuitants can also view and request health benefit plan brochures from the website, IVR, or Call Center without the need to provide any information. Additionally, Annuitants can call the Open Season Call Center and have a CSR assist them with an open season change.
4.3. Privacy Impact Analysis: Related to Notice

**Privacy Risk**: There is a risk that individuals are not aware of how and why AHBOSS collects and uses their information and how it will be used.

**Mitigation**: This risk is mitigated by providing a Privacy Act Statement on AHBOSS at the point of collection, through publication of this PIA, and, indirectly, through publication of the applicable SORN. In addition, the full Terms and Conditions of Use and the Privacy Policy are also provided to the applicants on the home page of the AHBOSS website.

Section 5.0. Data Retention by the Project

5.1. Explain how long and for what reason the information is retained.

All AHBOSS Health Benefit enrollment information processed during Open Season is updated to the Annuity Roll System (ARS). The records in AHBOSS are intermediary records that are destroyed upon verification that ARS has been successfully updated or when no longer needed for business purposes. For ARS, all Retirement Case Records are closed after all benefits have been applied for and paid to all eligible heirs. These records are destroyed after cutoff, and 115 years from the date of the employee’s birth or 30 years after the date of employee’s death, whichever is sooner (5 U.S.C. 8345(i)). High Profile Retirement Case records are transferred to the National Archives in 10-year blocks 30 years(s) after the retirement case file is closed.

5.2. Privacy Impact Analysis: Related to Retention

**Privacy Risk**: There is a risk that information may be kept longer than is necessary to meet the business need for which it was collected. This privacy risk includes the retention of personally identifiable information which is no longer needed for processing or is retained longer than the approved schedule.
Mitigation: This risk is mitigated by trained OPM staff following the established retention schedule.

Section 6.0. Information Sharing

6.1. Is information shared outside of OPM as part of the normal agency operations? If so, identify the organization(s) and how the information is accessed and how it is to be used.

A third-party contractor and their subcontractors manage the data for AHBOSS.

AHBOSS does not share records external to the AHBOSS contractor and their subcontractor unless OPM is directed to do so by court order. Records from AHBOSS are shared by OPM via the FEHB Data Hub with the FEHB carriers.

6.2. Describe how the external sharing noted in 6.1 is compatible with the SORN noted in 1.2.

The information in the system is shared with the AHBOSS contractor and subcontractors pursuant to routine use “k” in the OPM/Central-1 SORN.

6.3. Does the project place limitations on re-dissemination?

The Open Season contractor and their subcontractors are bound contractually to protect AHBOSS data and not further disseminate it.

6.4. Describe how the project maintains a record of any disclosures outside of OPM.

AHBOSS does not share records external to the AHBOSS contractor unless OPM is directed to do so by court order.

6.5. Privacy Impact Analysis: Related to Information Sharing

Privacy Risk: There is a risk that information in the system will be shared externally for a purpose that is inconsistent with the purpose for which it was collected.
**Mitigation**: This risk is mitigated because AHBOSS contractors and subcontractors are bound contractually to report any accidental disclosure of AHBOSS data.

Additionally, AHBOSS has access controls that permit only those with a need to know and who have been trained on the proper use of the information in AHBOSS to access the system.

**Section 7.0. Redress**

**7.1. What are the procedures that allow individuals to access their information?**

Annuitants must first register to use the website by creating a user ID and password then they can make changes or request information. On subsequent visits, they enter their user ID and password, created when registering, then click on the submit button to make changes or request information.

Call center agents are also available to assist annuitants via the IVR. The call center agents can process health benefit changes on behalf the annuitants.

In addition, individuals may request access to their records by contacting the system owner identified in the OPM/CENTRAL 1 SORN and providing the following information: name, including all former names; date of birth; Social Security number; the name and address of the office in which he or she is currently or was formerly employed in the Federal service; and annuity, service credit, or voluntary contributions account number, if assigned. Individuals requesting access must also follow OPM’s Privacy Act regulations, 5 C.F.R. part 297, regarding verification of identity and access to records.
7.2. What procedures are in place to allow the subject individual to correct inaccurate or erroneous information?

Depending on what the annuitant needs to update, there is text in the website informing them of the steps they need to take. Open Season call center agents are also available to assist with certain changes. Changes needed outside of Open Season can be directed to Retirement Services call center for action.

In addition, individuals may request access to their records by contacting the system owner identified in the OPM/CENTRAL 1 SORN and providing the following information: name, including all former names; date of birth; Social Security number; the name and address of the office in which he or she is currently or was formerly employed in the Federal service; and annuity, service credit, or voluntary contributions account number, if assigned. Individuals requesting access must also follow OPM's Privacy Act regulations, 5 C.F.R. part 297, regarding verification of identity and access to records.

7.3. How does the project notify individuals about the procedures for correcting their information?

There is guidance posted on the website and instructions for all fields that require information to be input. Additionally, call center agents can provide information on correcting information during Open Season. The OPM/CENTRAL 1 SORN provides notification concerning correcting records, as does this PIA.

7.4. Privacy Impact Analysis: Related to Redress

**Privacy Risk:** There is a risk that individuals may not be able to access their information in AHBOSS nor be afforded adequate opportunity to correct that information.

**Mitigation:** This risk is mitigated by affording an opportunity to request modifications of records via the Open Season call center or by calling
Retirement Services directly, or by sending an email to request changes at retire@opm.gov.

Privacy Risk: There is a risk that individuals will not be notified concerning their ability to access and amend their records.

Mitigation: This risk is mitigated through notification that is provided to individuals at the time of retirement, as well as through subsequent mailings. In addition, the OPM/CENTRAL 1 SORN and this PIA provide notice regarding the procedures for accessing and correcting information.

Section 8.0. Auditing and Accountability

8.1. How does the project ensure that the information is used in accordance with stated practices in the PIA?
Contractor personnel review and analyze application audit records for indications of inappropriate or unusual activity, investigate suspicious activity or suspected violations, report findings to appropriate officials, and take necessary actions. Only personnel with security clearances are able to access the systems.

8.2. Describe what privacy training is provided to users either generally or specifically relevant to the project.
All AHBOSS personnel, including OPM and contractor personnel, are required to complete annual OPM IT Security and Privacy Awareness training and provide the certificate of successful completion before starting work on the Program. The CSRs and other individuals are trained in the usage of the OPM applications needed for Open Season and handling sensitive information.
8.3. What procedures are in place to determine which users may access the information and how does the project determine who has access?

The system has a role-based access matrix and a permission form that has to be signed by all approving authorities in order for an individual to obtain access to the system.

8.4. How does the project review and approve information sharing agreements, MOUs, new uses of the information, new access to the system by organizations within OPM and outside?

All AHBOSS information sharing agreements, MOUs, new uses of information, new access to system by organizations must authorized by the AHBOSS system Owner and other appropriate OPM officials.

Responsible Officials

Rosemarie Lawler
Business Program Manager
Retirement Services

Approval Signature

Signed Copy on file with the Chief Privacy Officer

Kellie Cosgrove Riley
Chief Privacy Officer