Identification of the Classification Issue

An agency requested guidance on how to credit term and temporary work when applying the General Schedule Supervisory Guide (Guide) in reviewing a classification request from a subordinate activity for one of its positions. The second-level supervisory position supervised approximately 21 staff years of permanent work, 13 to 16 staff years of temporary and term General Schedule work, 6 to 15 staff years of temporary Federal Wage System work, and fluctuating amounts of volunteer work. Seven of the 21 permanent positions were supervisory. The activity evaluated all supervisory positions as consisting of 25 percent supervisory and 75 percent nonsupervisory work. Given the time-limited nature of the work, the activity proposed excluding 12 staff years of term, 2 staff years of support, 2 staff years of student, and all temporary work from its base level analysis. Based on these exclusions, the activity credited a GS-12 base level (Level 5-7), and Level 6-5 based on coordinating and integrating the GS-12 level work credited under Factor 5. The agency, however, declined to exclude the term and temporary positions, based on the Guide’s definition of supervisor.

Resolution

The Guide’s definition of supervisor includes directing the work of temporary employees, unpaid volunteers, student trainees, and others. Both the agency and the activity credited the position at Level 3-3 because of its second-level supervisory responsibilities. However, organizational information showed that six of the seven subordinate supervisory positions met that designation based on directing nonpermanent work. Three permanent support positions were created to
support both permanent and non-permanent workloads. Excluding the nonpermanent work would undermine the crediting of Level 3-3 to the second-level supervisory position. OPM agreed with the agency’s rationale that temporary and term work must be considered in applying the Guide.

OPM also reviewed the activity’s rationale for Factors 5 and 6. The organization’s structure was based on the presence of temporary and term work. Because nonsupport term and temporary work had to be considered, OPM found that the base level of work (constituting 25 percent of the workforce) was below the GS-12 level. Six of the seven subordinate supervisory positions were classified using a base level of work representative of the predictable project workload performed by a mix of permanent, term and temporary staff. OPM advised using the same approach in crediting the temporary and term work to the second-level supervisory position in applying all factors of the Guide.