## Common Characteristics of the Government Fiscal Year 2016



## Common Characteristics of the Government

## CCOG

## 2016

This document provides a brief outline of the OPM's Federal employee database, from their coverage to their most commonly requested data. Anyone using OPM data is highly encouraged to read through this document.
U.S. Office of Personnel Management

Planning and Policy Analysis
Data Analysis Group

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## Purpose

This document serves as an overview of the size and characteristics of the Federal civilian workforce, enabling stakeholders, analysts, and the general public access to commonly requested descriptive information.

The data covers the limitations and nature of the Federal employment data that the Office of Personnel Management (OPM) regularly posts on our website. It describes commonly used definitions and their implications. The document also presents data in the form of tables and graphs to offer some insight into the current and historical composition of the Federal Government.

## Introduction

As a prerequisite to analyzing and interpreting the OPM's employment data, the validity and accuracy of inferences drawn from OPM statistics will depend heavily on these four items: (a) the coverage of the OPM's databases, (b) the various types of employment, (c) the basic trends in Federal employment, and (d) the common practices of the OPM Data Analysis Group (DAG).

## Coverage

OPM houses a human resources database called the Enterprise Human Resources Integration (EHRI). Production data are typically released every month by agencies to OPM. "Status" data (cross-sections; used for employment analysis) are available one to two months after the end of each month. "Dynamics" data (all personnel actions; used for hiring and retirement analyses) requires more time to become available and usually takes approximately four months from the end of a particular month.

OPM data coverage is often equated to the Federal Executive civilian workforce. The data excludes a few major components of the Executive Branch (most notably the Postal Service and intelligence agencies) and includes some parts or components of both the Legislative and Judicial Branches. OPM EHRI data also excludes contractors and contract employees. For specific exclusions and inclusions, visit FedData on the OPM's website:
http://www.opm.gov/feddata/html/sdminfo.asp.
In addition to who is covered under the OPM data, it is helpful to distinguish what data is collected. The EHRI contain over 100 different variables or data elements, for each employee. The vast majority of these elements pertain strictly to employment. Items such as marital status and residence are not gathered. In accordance with the Freedom of Information Act (FOIA), most of the OPM's data are public information, even some data at the individual level. 5 CFR 293.311 requires OPM to release record level data with certain exclusions.Visit http://www.opm.gov/information-management/freedom-of-information-act/ for more information. Requests for general workforce data can be handled through FedStats@opm.gov. For the complete guide to what elements OPM data include, visit http://www.opm.gov/policy-data-oversight/data-analysis-documentation/data-policy-guidance/\#url=Data-ReportingGuidance.

## Types of Employment

Each Federal employee has a particular set of variables that includes work schedule, type of appointment, tenure, and appointment authority. These variables dictates the "type" of employment and have. many levels and definitions. Collectively these variables lead to six types of employment: ${ }^{1}$

- All employees: this category includes all Federal employees.
- Permanent (P): this category includes all employees hired with no absolute end date.
- Full-time (FT): this category includes all employees working a 40-hour work week.
- Full-time Non-seasonal (FTNS): this category includes all employees working a 40-hour work week yearround.
- Full-time Permanent (FTP): this category includes all employees working a 40-hour work week with no absolute end date.
- Non-seasonal Full-time Permanent (NSFTP): this category includes all employees working a 40-hour work week year round with no absolute end date.

Each category carries different characteristics. (For example, the employment type affects count and salary statistics, which is the most commonly requested statistic.) To understand the magnitude of these differences, see TABLE 1. TYPES OF EMPLOYMENT.

TABLE 1. TYPES OF EMPLOYMENT
Statistics for all types of employment from all quarters of FY2016
EMPLOYMENT

| EMPLOYMENT TYPE | DEC2015 | MAR2016 | JUNE2016 | SEP2016 |
| :--- | :---: | :---: | :---: | :---: |
| ALL | $2,065,866$ | $2,067,643$ | $2,095,118$ | $2,097,038$ |
| PERMANENT | $1,936,117$ | $1,937,879$ | $1,943,618$ | $1,951,334$ |
| FULL-TIME | $1,962,751$ | $1,958,811$ | $1,990,312$ | $1,990,608$ |
| FULL-TIME NON-SEASONAL | $1,933,524$ | $1,923,413$ | $1,960,032$ | $1,962,625$ |
| FULL-TIME PERMANENT | $1,880,863$ | $1,877,781$ | $1,883,765$ | $1,891,763$ |
| NON-SEASONAL FULL-TIME PERMANENT | $1,856,870$ | $1,847,116$ | $1,857,544$ | $1,868,027$ |

AVERAGE SALARY

| EMPLOYMENT TYPE | DEC2015 | MAR2016 | JUNE2016 | SEP2016 |
| :--- | :---: | :---: | :---: | :---: |
| ALL | $\$ 80,580$ | $\$ 81,435$ | $\$ 80,950$ | $\$ 81,382$ |
| PERMANENT | $\$ 81,332$ | $\$ 82,184$ | $\$ 82,225$ | $\$ 82,509$ |
| FULL-TIME | $\$ 81,018$ | $\$ 82,015$ | $\$ 81,403$ | $\$ 81,872$ |
| FULL-TIME NON-SEASONAL | $\$ 81,451$ | $\$ 82,606$ | $\$ 81,927$ | $\$ 82,270$ |
| FULL-TIME PERMANENT | $\$ 81,454$ | $\$ 82,425$ | $\$ 82,452$ | $\$ 82,707$ |
| NON-SEASONAL FULL-TIME PERMANENT | $\$ 81,825$ | $\$ 82,972$ | $\$ 82,959$ | $\$ 83,072$ |

Naturally, the counts descend as the employment type becomes more specific. The broadest definition is all employees. The most restrictive is NSFTP; nonetheless, filtering to NSFTP omits around 230,000 employees, a relatively

[^0]small portion of the two million plus employees in total. Salary, on the other hand, rises as the category becomes more specific. This increase is not attributable to part-time and non-seasonal employees working limited hours, because salary statistics are annualized. Recognizing the employment category on each OPM data request or report and understanding the differences among these categories is especially important when comparing data that have different employment filters.

## Trends in Employment

In addition to the effect of the type of employment, the timing of employment has a strong influence on various statistics. Employment generally varies from year-to-year depending on a number of factors. Factors that are often overlooked include the predictable pattern hiring follows within a year. See FIGURE 1. SEASONALITY OF EMPLOYMENT and FIGURE 2. SEASONALITY OF SALARY to view the seasonal effects on employment and salary.

FIGURE 1. SEASONALITY OF EMPLOYMENT
Statistics for all types of employment from all quarters of FY2016


FIGURE 2. SEASONALITY OF AVERAGE SALARY
Statistics for all types of employment from all quarters of FY2016


Although these charts examine only one fiscal year, the trends they display persist from year-to-year. As with employment type, observing the quarter from which OPM data came is important in making proper inferences.

## Common Practices of DAG

Data Analysis Group (DAG) at OPM is the group responsible for producing statistics on Federal civilian employment. The way in which DAG approaches most data requests is important to note. Foremost, unless otherwise requested, DAG filters statistics to NSFTP employees. As can be seen in the figures above, NSFTP counts are the least susceptible to seasonal variation. There is normally an annual pay increase in January, so NSFTP salaries tend to be the most constant within a year. Because NSFTP salaries offer the most consistency, they tend to show the best quarter-toquarter comparisons.

The data in the following sections are restricted to NSFTP. DAG always restricts the data to employees in pay status (employees currently receiving a paycheck). Lastly, the data in the section below represent the Fiscal Year Calendar, which, in the Federal Government, ends on the $30^{\text {th }}$ of September. (For example, a column or row may be headed "FY2016,"). For Status data, FY2016 represents the composition of the Federal Government on September 30, 2016. For Dynamics data (only the "Action" Tables and Graphs). FY2016 is the compilation of all personnel actions between October 1, 2015 and September 30, 2016. The methodology repeats for any Fiscal Year.

## Data

## Framing the Federal Population

To put in context just how large the Federal civilian workforce to the U.S. as a whole, the first data presented in this section compares the Federal population to the total U.S. population. TABLE 2. NSFTP POPULATION COMPARISON provides some basic statistics.

TABLE 2. NSFTP POPULATION COMPARISON
Federal counts restricted to non-seasonal full-time permanent employees from the fourth quarter since FY2012

| POPULATION | FY2012 | FY2013 | FY2014 | FY2015 | FY2016 |
| :--- | :---: | :---: | :---: | :---: | :---: |
| TOTAL U.S. POPULATION* | $313,998,379$ | $316,204,908$ | $318,563,456$ | $320,896,618$ | $323,127,513$ |
| NSFTP FEDERAL EMPLOYEES | $1,850,311$ | $1,831,723$ | $1,825,762$ | $1,848,494$ | $1,868,027$ |
| NSFTP FEDERAL EMPLOYEES PER 1,000 AMERICANS | 5.893 | 5.793 | 5.731 | 5.760 | 5.781 |

The table shows the Federal NSFTP population and the total United States population since $2012^{2}$. It is important to note that this table considers the entire U.S. population, not simply the labor force or workforce.

OPM houses only Federal civilian employment data. For total population figures, visit the Census Bureau website (the source of some information in Table 2) at http://www.census.gov/. For employment information, extending beyond the Federal civilian portion, visit the Bureau of Labor Statistics (BLS) website at http://www.bls.gov/. The BLS tracks labor force participation, price indices, and similar information. Census and BLS data are in no way linked to OPM data.

[^1]
## Commonly Requested Data, Fiscal Year 2016

Counts by agency are the most common data requests. The OPM databases consist of about 120 Federal agencies, ranging from single-digit to six-digit employee counts. TABLE 3 NSFTP AGENCY provides the counts and percentages of employees by agency for all the Cabinet level agencies. The table also has a category, "ALL OTHER AGENCIES" which contains all non-cabinet level agencies, a little less than 9\% of the Federal employment. The percentage is the fraction of agency employees over total Federal employees. Cabinet-level agencies dominate the percentages, particularly the four military branches as well as the Department of Veterans' Affairs, the Department of Homeland Security, and the Department of Justice.

TABLE 3. NSFTP AGENCY
Statistics restricted to non-seasonal full-time permanent employees form the fourth quarter of FY2016

| AGENCY | COUNT | PERCENT |
| :--- | ---: | ---: |
| DEPARTMENT OF EDUCATION | 3,973 | 0.21 |
| DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT | 7,883 | 0.42 |
| DEPARTMENT OF STATE | 10,500 | 0.56 |
| DEPARTMENT OF ENERGY | 14,499 | 0.78 |
| DEPARTMENT OF LABOR | 14,996 | 0.80 |
| DEPARTMENT OF COMMERCE | 35,661 | 1.91 |
| DEPARTMENT OF THE INTERIOR | 49,679 | 2.66 |
| DEPARTMENT OF TRANSPORTATION | 53,992 | 2.89 |
| DEPARTMENT OF HEALTH AND HUMAN SERVICES | 65,431 | 3.50 |
| DEPARTMENT OF AGRICULTURE | 74,465 | 3.99 |
| DEPARTMENT OF DEFENSE | 86,662 | 4.64 |
| DEPARTMENT OF THE TREASURY | 82,556 | 4.42 |
| DEPARTMENT OF JUSTICE | 112,900 | 6.04 |
| DEPARTMENT OF THE AIR FORCE | 158,270 | 8.47 |
| DEPARTMENT OF HOMELAND SECURITY | 169,547 | 9.08 |
| DEPARTMENT OF THE NAVY | 201,543 | 10.79 |
| DEPARTMENT OF THE ARMY | 230,765 | 12.35 |
| DEPARTMENT OF VETERANS AFFAIRS | 333,264 | 17.84 |
| ALL OTHER AGENCIES | 161,441 | 8.64 |
| ALL | $1,868,027$ | 100.00 |

TABLE 4. NSFTP AGENCY TREND provides counts of Federal employees by Cabinet level agency and fiscal year. The table also has a category, "ALL OTHER AGENCIES" which contains all non-cabinet level agencies. Counts of Federal employees by agency and fiscal year are some of the most commonly requested historical data.

TABLE 4. NSFTP AGENCY TREND
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter since FY2012

| AGENCY | FY2012 | FY2013 | FY2014 | FY2015 | FY2016 |
| :--- | ---: | ---: | ---: | ---: | ---: |
| DEPARTMENT OF EDUCATION | 3,899 | 3,865 | 3,815 | 3,862 | 3,973 |
| DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT | 8,982 | 8,547 | 8,255 | 8,059 | 7,883 |
| DEPARTMENT OF STATE | 9,761 | 10,142 | 10,068 | 10,121 | 10,500 |
| DEPARTMENT OF ENERGY | 15,041 | 14,739 | 14,341 | 14,443 | 14,499 |
| DEPARTMENT OF LABOR | 15,705 | 15,354 | 15,077 | 15,086 | 14,996 |
| DEPARTMENT OF COMMERCE | 35,013 | 34,550 | 34,857 | 35,249 | 35,661 |
| DEPARTMENT OF THE INTERIOR | 53,156 | 50,959 | 49,082 | 48,798 | 49,679 |
| DEPARTMENT OF TRANSPORTATION | 55,614 | 54,374 | 53,684 | 53,822 | 53,992 |
| DEPARTMENT OF HEALTH AND HUMAN SERVICES | 61,168 | 62,086 | 62,099 | 63,324 | 65,431 |
| DEPARTMENT OF AGRICULTURE | 76,785 | 74,117 | 72,889 | 73,663 | 74,465 |
| DEPARTMENT OF DEFENSE | 86,135 | 85,579 | 89,547 | 89,521 | 86,662 |
| DEPARTMENT OF THE TREASURY | 92,397 | 89,852 | 86,049 | 84,050 | 82,556 |
| DEPARTMENT OF JUSTICE | 113,358 | 112,342 | 110,427 | 111,010 | 112,900 |
| DEPARTMENT OF THE AIR FORCE | 161,574 | 159,499 | 156,195 | 156,594 | 158,270 |
| DEPARTMENT OF HOMELAND SECURITY | 169,116 | 168,348 | 167,422 | 166,777 | 169,547 |
| DEPARTMENT OF THE NAVY | 192,500 | 188,599 | 187,723 | 195,815 | 201,543 |
| DEPARTMENT OF THE ARMY | 251,257 | 241,609 | 235,951 | 233,035 | 230,765 |
| DEPARTMENT OF VETERANS AFFAIRS | 285,436 | 297,528 | 308,176 | 324,639 | 333,264 |
| ALL OTHER AGENCIES | 163,414 | 159,634 | 160,105 | 160,626 | 161,441 |
| ALL | $1,850,311$ | $1,831,723$ | $1,825,762$ | $1,848,494$ | $1,868,027$ |

FIGURE 3. NSFTP EMPLOYMENT TREND charts the size of the Federal workforce (NSFTP) over the last five years.
FIGURE 3. NSFTP EMPLOYMENT TREND
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter since FY2012


Geography is also a frequently requested data group. TABLE 5. NSFTP STATE shows counts and percentages of Federal employees by state. At the bottom of the table there is an Unspecified category, which denotes errors in reporting. This Unspecified category will appear again in many other data tables. It is important to note that the data reflect places of employment, not places of residence.

TABLE 5. NSFTP STATE
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter of FY2016 TABLE 6. NSFTP STATE TREND shows the number of Federal employees by state dating back to FY2012.

| STATE | COUNT | PERCENT |
| :---: | :---: | :---: |
| ALABAMA | 37,717 | 2.02 |
| ALASKA | 10,410 | 0.56 |
| ARIZONA | 37,458 | 2.01 |
| ARKANSAS | 12,662 | 0.68 |
| CALIFORNIA | 152,534 | 8.17 |
| COLORADO | 36,917 | 1.98 |
| CONNECTICUT | 7,972 | 0.43 |
| DELAWARE | 2,934 | 0.16 |
| DISTRICT OF COLUMBIA | 142,218 | 7.61 |
| FLORIDA | 88,764 | 4.75 |
| GEORGIA | 71,622 | 3.83 |
| HAWAII | 23,173 | 1.24 |
| IDAHO | 7,421 | 0.40 |
| ILLINOIS | 45,040 | 2.41 |
| INDIANA | 22,235 | 1.19 |
| IOWA | 7,944 | 0.43 |
| KANSAS | 15,559 | 0.83 |
| KENTUCKY | 22,407 | 1.20 |
| LOUISIANA | 19,161 | 1.03 |
| MAINE | 11,109 | 0.59 |
| MARYLAND | 120,828 | 6.47 |
| MASSACHUSETTS | 25,044 | 1.34 |
| MICHIGAN | 27,456 | 1.47 |
| MINNESOTA | 16,493 | 0.88 |
| MISSISSIPPI | 17,399 | 0.93 |
| MISSOURI | 33,504 | 1.79 |
| MONTANA | 8,545 | 0.46 |
| NEBRASKA | 10,272 | 0.55 |
| NEVADA | 11,947 | 0.64 |
| NEW HAMPSHIRE | 4,391 | 0.24 |
| NEW JERSEY | 24,776 | 1.33 |
| NEW MEXICO | 21,925 | 1.17 |
| NEW YORK | 61,383 | 3.29 |
| NORTH CAROLINA | 42,333 | 2.27 |
| NORTH DAKOTA | 5,499 | 0.29 |
| OHIO | 49,214 | 2.63 |
| OKLAHOMA | 37,431 | 2.00 |
| OREGON | 17,305 | 0.93 |
| PENNSYLVANIA | 62,410 | 3.34 |
| RHODE ISLAND | 6,749 | 0.36 |
| SOUTH CAROLINA | 20,725 | 1.11 |
| SOUTH DAKOTA | 7,435 | 0.40 |
| TENNESSEE | 25,228 | 1.35 |
| TEXAS | 132,617 | 7.10 |
| UTAH | 26,544 | 1.42 |
| VERMONT | 4,756 | 0.25 |
| VIRGINIA | 144,777 | 7.75 |
| WASHINGTON | 53,002 | 2.84 |
| WEST VIRGINIA | 18,464 | 0.99 |
| WISCONSIN | 14,110 | 0.76 |
| WYOMING | 4,853 | 0.26 |
| OUTSIDE THE U.S. | 34,278 | 1.83 |
| UNSPECIFIED | 1,077 | 0.06 |
| ALL | 1,868,027 | 100.00 |

TABLE 6. NSFTP STATE TREND
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter since FY2012

| STATE | FY2012 | FY2013 | FY2014 | FY2015 | FY2016 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| ALABAMA | 38,986 | 38,217 | 37,500 | 37,516 | 37,717 |
| ALASKA | 11,170 | 10,583 | 10,382 | 10,464 | 10,410 |
| ARIZONA | 37,320 | 36,752 | 36,766 | 37,019 | 37,458 |
| ARKANSAS | 12,864 | 12,864 | 12,791 | 12,756 | 12,662 |
| CALIFORNIA | 150,762 | 149,086 | 148,781 | 150,759 | 152,534 |
| COLORADO | 36,282 | 35,911 | 35,791 | 36,512 | 36,917 |
| CONNECTICUT | 7,762 | 7,749 | 7,950 | 7,969 | 7,972 |
| DELAWARE | 3,031 | 2,993 | 3,025 | 3,024 | 2,934 |
| DISTRICT OF COLUMBIA | 143,537 | 142,456 | 140,308 | 140,604 | 142,218 |
| FLORIDA | 82,915 | 83,732 | 84,572 | 86,918 | 88,764 |
| GEORGIA | 71,486 | 70,390 | 70,158 | 70,474 | 71,622 |
| HAWAII | 23,446 | 22,653 | 22,669 | 23,036 | 23,173 |
| IDAHO | 7,388 | 7,375 | 7,323 | 7,521 | 7,421 |
| ILLINOIS | 45,801 | 45,139 | 44,867 | 44,963 | 45,040 |
| INDIANA | 22,007 | 21,513 | 21,507 | 21,944 | 22,235 |
| IOWA | 7,715 | 7,837 | 7,834 | 8,001 | 7,944 |
| KANSAS | 15,515 | 15,363 | 15,286 | 15,550 | 15,559 |
| KENTUCKY | 23,198 | 22,416 | 22,197 | 22,469 | 22,407 |
| LOUISIANA | 19,307 | 19,038 | 18,961 | 19,003 | 19,161 |
| MAINE | 9,873 | 9,594 | 10,093 | 10,790 | 11,109 |
| MARYLAND | 119,816 | 119,097 | 118,906 | 119,614 | 120,828 |
| MASSACHUSETTS | 24,926 | 24,927 | 24,627 | 25,080 | 25,044 |
| MICHIGAN | 27,693 | 27,601 | 27,238 | 27,367 | 27,456 |
| MINNESOTA | 15,864 | 16,085 | 15,853 | 16,298 | 16,493 |
| MISSISSIPPI | 17,088 | 17,030 | 17,189 | 17,304 | 17,399 |
| MISSOURI | 32,933 | 32,565 | 32,740 | 33,257 | 33,504 |
| MONTANA | 8,637 | 8,433 | 8,416 | 8,463 | 8,545 |
| NEBRASKA | 9,979 | 9,976 | 10,087 | 10,186 | 10,272 |
| NEVADA | 11,102 | 11,379 | 11,537 | 11,684 | 11,947 |
| NEW HAMPSHIRE | 4,069 | 4,158 | 4,229 | 4,375 | 4,391 |
| NEW JERSEY | 24,806 | 24,605 | 24,538 | 24,488 | 24,776 |
| NEW MEXICO | 23,032 | 22,303 | 21,823 | 21,862 | 21,925 |
| NEW YORK | 62,011 | 61,278 | 60,866 | 61,049 | 61,383 |
| NORTH CAROLINA | 39,886 | 40,122 | 40,618 | 41,943 | 42,333 |
| NORTH DAKOTA | 5,409 | 5,323 | 5,292 | 5,402 | 5,499 |
| OHIO | 48,422 | 48,020 | 47,814 | 48,195 | 49,214 |
| OKLAHOMA | 36,382 | 35,793 | 35,913 | 36,328 | 37,431 |
| OREGON | 16,857 | 16,731 | 16,721 | 16,928 | 17,305 |
| PENNSYLVANIA | 63,137 | 61,607 | 61,320 | 61,933 | 62,410 |
| RHODE ISLAND | 6,245 | 6,207 | 6,270 | 6,577 | 6,749 |
| SOUTH CAROLINA | 20,198 | 20,235 | 20,414 | 20,787 | 20,725 |
| SOUTH DAKOTA | 7,261 | 7,110 | 7,157 | 7,227 | 7,435 |
| TENNESSEE | 25,140 | 25,147 | 24,930 | 25,375 | 25,228 |
| TEXAS | 131,580 | 130,685 | 130,066 | 131,376 | 132,617 |
| UTAH | 25,508 | 25,037 | 25,012 | 25,575 | 26,544 |
| VERMONT | 4,234 | 4,358 | 4,528 | 4,623 | 4,756 |
| VIRGINIA | 144,753 | 143,088 | 141,913 | 143,530 | 144,777 |
| WASHINGTON | 50,300 | 49,411 | 49,890 | 52,031 | 53,002 |
| WEST VIRGINIA | 18,093 | 18,268 | 18,161 | 18,290 | 18,464 |
| WISCONSIN | 13,455 | 13,588 | 13,673 | 13,829 | 14,110 |
| WYOMING | 4,818 | 4,789 | 4,719 | 4,788 | 4,853 |
| OUTSIDE THE U.S. | 34,946 | 33,979 | 33,484 | 34,387 | 34,278 |
| UNSPECIFIED | 1,366 | 1,127 | 1,057 | 1,051 | 1,077 |
| ALL | 1,850,311 | 1,831,723 | 1,825,762 | 1,848,494 | 1,868,027 |

TABLE 7. NSFTP Core Based Statistical Areas (CBSA) provides counts of Federal employees by the ten largest (in terms of Federal employee count) CBSAs in the U.S. A CBSA is defined as "a geographic area having at least one urban area of population, plus adjacent territory that has a high degree of social and economic integration with the core as measured by commuting ties. ${ }^{\prime 3}$ There are over 950 CBSA in the U.S.

TABLE 7. NSFTP CBSA
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter of FY2016

| CORE BASED STATISTICAL AREAS | COUNT |
| :--- | ---: |
| WASHINGTON-ARLINGTON-ALEXANDRIA, DC-VA-MD-WV | 283,511 |
| NEW YORK-NEWARK-JERSEY CITY, NY-NJ-PA | 56,964 |
| VIRGINIA BEACH-NORFOLK-NEWPORT NEWS, VA-NC | 47,144 |
| BALTIMORE-COLUMBIA-TOWSON, MD | 42,314 |
| SAN DIEGO-CARLSBAD, CA | 35,213 |
| PHILADELPHIA-CAMDEN-WILMINGTON, PA-NJ-DE-MD | 33,061 |
| ATLANTA-SANDY SPRINGS-ROSWELL, GA | 32,397 |
| LOS ANGELES-LONG BEACH-ANAHEIM, CA | 30,709 |
| CHICAGO-NAPERVILLE-ELGIN, IL-IN-WI | 28,909 |
| SAN ANTONIO-NEW BRAUNFELS, TX | 27,391 |

TABLE 8. NSFTP AGE TREND illustrates the age distribution of Federal employees for the last five fiscal years the average age and the quartiles listed in order. The interpretation, for the $25^{\text {th }}$ percentile of FY2016 is that, $25 \%$ of the Federal workforce is younger than 38.3 years of age; $75 \%$ of the workforce is older than 38.3 . The interpretation is the same for the median, which is the $50^{\text {th }}$ percentile, and for the $75^{\text {th }}$ percentile.

TABLE 8. NSFTP AGE TREND
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter since FY2012

| FISCAL YEAR | AVERAGE AGE | 25TH PERCENTILE | MEDIAN | 75TH PERCENTILE |
| :--- | ---: | ---: | ---: | ---: |
| 2012 | 47.1 | 38.6 | 48.3 | 55.4 |
| 2013 | 47.3 | 38.7 | 48.5 | 55.7 |
| 2014 | 47.4 | 38.7 | 48.6 | 55.8 |
| 2015 | 47.4 | 38.4 | 48.5 | 55.8 |
| 2016 | 47.4 | 38.3 | 48.4 | 55.9 |

[^2]FIGURE 4. NSFTP AGE GRAPH illustrates the data in Table 8. The age statistics are relatively stable over the last five fiscal years.

FIGURE 4. NSFTP AGE GRAPH
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter since FY2012


TABLE 9. NSFTP GENDER provides counts and percentages broken out by gender. Over $57 \%$ of the Federal workforce is male.

TABLE 9. NSFTP GENDER
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter of FY2016

| GENDER | COUNT | PERCENT |
| :---: | ---: | ---: |
| FEMALE | 794,218 | 42.52 |
| MALE | $1,073,680$ | 57.48 |
| ALL | $1,868,027$ | 100 |

TABLE 10. NSFTP GENDER TREND provides counts of Federal employees broken out by gender and fiscal year since FY2012. The male-female ratio has remained about the same over the past five fiscal years.

TABLE 10. NSFTP GENDER TREND
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter since FY2012

| FISCAL YEAR | FEMALE | MALE | ALL |
| :--- | :---: | :---: | ---: |
| 2012 | 790,085 | $1,060,226$ | $1,850,311$ |
| 2013 | 781,268 | $1,050,455$ | $1,831,723$ |
| 2014 | 777,455 | $1,048,305$ | $1,825,762$ |
| 2015 | 786,816 | $1,061,662$ | $1,848,494$ |
| 2016 | 794,218 | $1,073,680$ | $1,868,027$ |

FIGURE 5. NSFTP GENDER GRAPH illustrates the data in Table 10. Counts of both males and females have been increasing over time, while the ratio remains fairly constant.

FIGURE 5. NSFTP GENDER GRAPH
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter since FY2012


In 2006, the Office of Management and Budget amended the reporting standards for race; it added an ethnicity indicator (either Hispanic/Latino or Not Hispanic/Latino) and modified the race categories. The results of these changes are captured in the categories on TABLE 11. NSFTP ETHNICITY AND RACE. Counts and percentages are included.

TABLE 11. NSFTP ETHNICITY AND RACE
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter of FY2016

| ETHNICITY AND RACE | COUNT | PERCENT |
| :--- | ---: | ---: |
| UNSPECIFIED | 492 | 0.03 |
| NOT HISPANIC/LATINO \& AMERICAN INDIAN/ALASKA NATIVE | 30,021 | 1.61 |
| NOT HISPANIC/LATINO \& ASIAN | 107,953 | 5.78 |
| NOT HISPANIC/LATINO \& BLACK/AFRICAN AMERICAN | 346,685 | 18.56 |
| NOT HISPANIC/LATINO \& NATIVE HAWAIIAN/PACIFIC ISLANDER | 8,899 | 0.48 |
| NOT HISPANIC/LATINO \& WHITE | $1,186,356$ | 63.51 |
| NOT HISPANIC/LATINO \& OF MORE THAN ONE RACE | 26,605 | 1.42 |
| HISPANIC/LATINO | 100,818 | 5.40 |
| HISPANIC/LATINO \& AMERICAN INDIAN/ALASKA NATIVE | 3,838 | 0.21 |
| HISPANIC/LATINO \& ASIAN | 913 | 0.05 |
| HISPANIC/LATINO \& BLACK/AFRICAN AMERICAN | 3,678 | 0.20 |
| HISPANIC/LATINO \& NATIVE HAWAIIAN/PACIFIC ISLANDER | 472 | 0.03 |
| HISPANIC/LATINO \& WHITE | 44,796 | 2.40 |
| HISPANIC/LATINO \& OF MORE THAN ONE RACE | 6,501 | 0.35 |
| ALL | $1,868,027$ | 100.00 |

TABLE 12. NSFTP ETHNICITY AND RACE TREND provides counts for each ethnicity and race category for the past five fiscal years.

TABLE 12. NSFTP ETHNICITY AND RACE TREND
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter since FY2012

| ETHNICITY AND RACE | FY2012 | FY2013 | FY2014 | FY2015 | FY2016 |
| :--- | ---: | ---: | ---: | ---: | ---: |
| UNSPECIFIED | 1,061 | 542 | 378 | 671 | 492 |
| NOT HISPANIC/LATINO \& AMERICAN INDIAN/ALASKA NATIVE | 31,471 | 30,370 | 30,028 | 29,942 | 30,021 |
| NOT HISPANIC/LATINO \& ASIAN | 99,324 | 99,755 | 101,741 | 104,917 | 107,953 |
| NOT HISPANIC/LATINO \& BLACK/AFRICAN AMERICAN | 332,875 | 332,457 | 333,661 | 340,463 | 346,685 |
| NOT HISPANIC/LATINO \& NATIVE HAWAIIAN/PACIFIC ISLANDER | 7,347 | 7,487 | 8,113 | 8,574 | 8,899 |
| NOT HISPANIC/LATINO \& WHITE | $1,209,128$ | $1,190,060$ | $1,177,179$ | $1,182,715$ | $1,186,356$ |
| NOT HISPANIC/LATINO \& OF MORE THAN ONE RACE | 17,945 | 19,832 | 21,775 | 24,183 | 26,605 |
| HISPANIC/LATINO | 111,747 | 108,075 | 105,264 | 103,152 | 100,818 |
| HISPANIC/LATINO \& AMERICAN INDIAN/ALASKA NATIVE | 2,710 | 2,868 | 3,073 | 3,402 | 3,838 |
| HISPANIC/LATINO \& ASIAN | 637 | 698 | 750 | 847 | 913 |
| HISPANIC/LATINO \& BLACK/AFRICAN AMERICAN | 2,244 | 2,516 | 2,813 | 3,263 | 3,678 |
| HISPANIC/LATINO \& NATIVE HAWAIIAN/PACIFIC ISLANDER | 324 | 357 | 410 | 457 | 472 |
| HISPANIC/LATINO \& WHITE | 29,972 | 32,672 | 35,698 | 40,333 | 44,796 |
| HISPANIC/LATINO \& OF MORE THAN ONE RACE | 3,526 | 4,034 | 4,879 | 5,575 | 6,501 |
| ALL | $1,850,311$ | $1,831,723$ | $1,825,762$ | $1,848,494$ | $1,868,027$ |

The education variable in the OPM databases has over twenty levels. TABLE 13. NSFTP EDUCATION shows a common grouping of those levels. Over $99 \%$ of Federal employees have obtained at least a high school degree; over half, at least a college degree. It is important to note that education is not an element regularly updated by agencies.
Typically, it is recorded at the time of hire and updated only at the employees' initiative thereafter. As a result, OPM education statistics should be treated as lower bounds on the true educational attainment of the Federal workforce.

## TABLE 13. NSFTP EDUCATION

Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter of FY2016

| EDUCATION | COUNT | PERCENT |
| :--- | ---: | ---: |
| NO HIGH SCHOOL DEGREE | 8,956 | 0.48 |
| HIGH SCHOOL DEGREE | 453,040 | 24.25 |
| SOME COLLEGE | 248,853 | 13.32 |
| TECHNICAL TRAINING | 67,182 | 3.60 |
| ASSOCIATES DEGREE | 122,393 | 6.55 |
| COLLEGE DEGREE | 508,801 | 27.24 |
| ADVANCED DEGREE | 458,022 | 24.52 |
| UNKNOWN OR UNSPECIFIED | 780 | 0.04 |
| ALL | $1,868,027$ | 100.00 |

TABLE 14. NSFTP EDUCATION TREND contains counts of Federal employees by education level for the past five fiscal years.

TABLE 14. NSFTP EDUCATION TREND
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter since FY2012

| EDUCATION | FY2012 | FY2013 | FY2014 | FY2015 | FY2016 |
| :--- | ---: | ---: | ---: | ---: | ---: |
| NO HIGH SCHOOL DEGREE | 10,651 | 9,947 | 9,531 | 9,051 | 8,956 |
| HIGH SCHOOL DEGREE | 480,537 | 465,706 | 461,379 | 455,400 | 453,040 |
| SOME COLLEGE | 272,635 | 261,793 | 254,349 | 250,816 | 248,853 |
| TECHNICAL TRAINING | 69,534 | 68,678 | 67,908 | 68,253 | 67,182 |
| ASSOCIATES DEGREE | 116,902 | 116,546 | 116,787 | 120,058 | 122,393 |
| COLLEGE DEGREE | 494,234 | 492,871 | 492,276 | 501,462 | 508,801 |
| ADVANCED DEGREE | 405,264 | 415,992 | 423,171 | 442,906 | 458,022 |
| UNKNOWN OR UNSPECIFIED | 554 | 190 | 361 | 548 | 780 |
| ALL | $1,850,311$ | $1,831,723$ | $1,825,762$ | $1,848,494$ | $1,868,027$ |

TABLE 15. NSFTP LENGTH OF SERVICE TREND illustrates the distribution of Federal employees' lengths of service (LOS) over the last five fiscal years. Table 15, has the average LOS and the quartiles listed in order. Using FY2016 as an example, $25 \%$ of the Federal workforce had been on board fewer than 5.8 years; $75 \%$ of the workforce had been on board for over 5.8 years. The interpretation is the same for the median, which is simply the $50^{\text {th }}$ percentile, and for the $75^{\text {th }}$ percentile.

TABLE 15. NSFTP LENGTH OF SERVICE TREND
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter since FY2012

| FISCAL YEAR | AVERAGE LOS | 25TH PERCENTILE | MEDIAN | 75TH PERCENTILE |
| :--- | ---: | ---: | ---: | ---: |
| 2012 | 13.8 | 4.5 | 10.5 | 22.7 |
| 2013 | 13.9 | 5.0 | 10.9 | 22.5 |
| 2014 | 13.9 | 5.4 | 11.0 | 22.2 |
| 2015 | 13.7 | 5.6 | 10.8 | 20.9 |
| 2016 | 13.5 | 5.8 | 10.7 | 20.0 |

FIGURE 6. NSFTP LENGTH OF SERVICE GRAPH illustrates the trend in LOS over the past five years, using the data from Table 15.

FIGURE 6. NSFTP LENGTH OF SERVICE GRAPH
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter since FY2012


TABLE 16. NSFTP SALARY TREND illustrates the distribution of Federal employees' salary over the last five fiscal years. The calculations are based on the adjusted basic pay of employees, which is annualized and includes a locality adjustment. In addition to the average, the quartiles are listed in order. In FY2016 for the $25^{\text {th }}$ percentile, $25 \%$ of the Federal workforce makes less than $\$ 54,617$, while $75 \%$ makes more. The interpretation is the same for the median, which is simply the $50^{\text {th }}$ percentile, and for the $75^{\text {th }}$ percentile.

TABLE 16. NSFTP SALARY TREND
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter since FY2012

| FISCAL YEAR | AVERAGE SALARY |  | 25TH PERCENTILE |  | MEDIAN | 75TH PERCENTILE |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
| 2012 | $\$$ | 78,467 | $\$$ | 52,102 | $\$ 72,714$ | $\$$ |
| 2013 | $\$$ | 79,374 | $\$$ | 52,679 | $\$ 73,736$ | $\$$ |
| 2014 | $\$$ | 80,564 | $\$$ | 53,380 | $\$ 75,376$ | $\$$ |
| 2015 | $\$$ | 81,666 | $\$$ | 53,782 | $\$ 76,298$ | $\$$ |
| 2016 | $\$$ | 83,072 | $\$$ | 54,617 | $\$ 77,490$ | $\$$ |

FIGURE 7. NSFTP SALARY GRAPH illustrates the data from Table 16. Apparent from the graph, each statistic is increasing. A portion of this increase is attributable to the annual cost of living adjustment.

FIGURE 7. NSFTP SALARY GRAPH
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter since FY2012


TABLE 17. NSFTP OCCUPATIONAL CATEGORY TREND shows the salaries in Table 16 broken out by occupational category (informally called PATCO) for the past five fiscal years. The categories are essentially Blue Collar versus White Collar, with White Collar broken out into five different categories. Occupation is by far the largest determinant of these categories, but other data elements do come into play. The statistics are interpreted as before and are again based on adjusted basic pay.

TABLE 17. NSFTP OCCUPATIONAL CATEGORY TREND
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter of FY2012

| FISCAL YEAR | OCCUPATIONAL CATEGORY PROFESSIONAL | $\begin{gathered} \hline \text { COUNT } \\ \hline 466,211 \end{gathered}$ | AVERAGE SALARY |  | 25TH PERCENTILE |  | $\begin{gathered} \hline \text { MEDIAN } \\ \hline \$ 94,049 \end{gathered}$ |  | 75TH PERCENTILE |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| FISAL |  |  | \$ | 100,718 | \$ | 74,628 |  |  | \$ | 118,481 |
|  | ADMINISTRATIVE | 729,451 | \$ | 89,454 | \$ | 68,809 | \$ | 84,863 | \$ | 106,358 |
|  | TECHNICAL | 312,972 | \$ | 50,195 | \$ | 40,767 | \$ | 47,105 | \$ | 55,083 |
|  | CLERICAL | 90,506 | \$ | 39,647 | \$ | 34,294 | \$ | 37,576 | \$ | 43,050 |
|  | OTHER WHITE COLLAR | 73,755 | \$ | 57,322 | \$ | 43,964 | \$ | 54,412 | \$ | 71,102 |
|  | BLUE COLLAR | 177,252 | \$ | 53,198 | \$ | 44,474 | \$ | 52,363 | \$ | 60,460 |
|  | UNSPECIFIED | 164 | \$ | 75,887 | \$ | 49,138 | \$ | 68,888 | \$ | 93,186 |
|  | PROFESSIONAL | 469,456 | \$ | 101,521 | \$ | 74,958 | \$ | 94,583 | \$ | 119,238 |
|  | ADMINISTRATIVE | 724,633 | \$ | 90,181 | \$ | 69,409 | \$ | 85,343 | \$ | 106,369 |
|  | TECHNICAL | 306,983 | \$ | 50,369 | \$ | 41,188 | \$ | 47,254 | \$ | 55,187 |
| 2013 | CLERICAL | 86,138 | \$ | 39,848 | \$ | 34,445 | \$ | 37,724 | \$ | 43,158 |
|  | OTHER WHITE COLLAR | 71,445 | \$ | 59,256 | \$ | 45,376 | \$ | 55,844 | \$ | 73,396 |
|  | BLUE COLLAR | 172,967 | \$ | 53,448 | \$ | 44,779 | \$ | 52,624 | \$ | 60,878 |
|  | UNSPECIFIED | 101 | \$ | 72,377 | \$ | 48,334 | \$ | 65,393 | \$ | 82,624 |
|  | PROFESSIONAL | 471,252 | \$ | 103,192 | \$ | 76,446 | \$ | 95,875 | \$ | 120,440 |
|  | ADMINISTRATIVE | 722,014 | \$ | 91,362 | \$ | 70,941 | \$ | 87,143 | \$ | 107,434 |
|  | TECHNICAL | 313,395 | \$ | 50,510 | \$ | 41,122 | \$ | 47,347 | \$ | 55,495 |
| 2014 | CLERICAL | 76,123 | \$ | 40,458 | \$ | 34,793 | \$ | 38,935 | \$ | 44,654 |
|  | OTHER WHITE COLLAR | 70,109 | \$ | 60,968 | \$ | 47,015 | \$ | 57,853 | \$ | 76,446 |
|  | BLUE COLLAR | 172,786 | \$ | 53,813 | \$ | 44,766 | \$ | 53,135 | \$ | 61,379 |
|  | UNSPECIFIED | 83 | \$ | 77,178 | \$ | 45,648 | \$ | 58,656 | \$ | 104,911 |
|  | PROFESSIONAL | 483,706 | \$ | 104,658 | \$ | 77,213 | \$ | 96,878 | \$ | 121,685 |
|  | ADMINISTRATIVE | 728,890 | \$ | 92,379 | \$ | 71,651 | \$ | 88,849 | \$ | 108,507 |
|  | TECHNICAL | 312,009 | \$ | 51,028 | \$ | 41,523 | \$ | 47,900 | \$ | 56,152 |
| 2015 | CLERICAL | 78,725 | \$ | 40,583 | \$ | 35,005 | \$ | 39,171 | \$ | 44,425 |
|  | OTHER WHITE COLLAR | 70,785 | \$ | 62,536 | \$ | 47,367 | \$ | 58,562 | \$ | 77,213 |
|  | BLUE COLLAR | 174,269 | \$ | 54,183 | \$ | 44,850 | \$ | 53,427 | \$ | 61,796 |
|  | UNSPECIFIED | 110 | \$ | 102,038 | \$ | 51,437 | \$ | 84,017 | \$ | 158,388 |
|  | PROFESSIONAL | 493,338 | \$ | 106,348 | \$ | 78,114 | \$ | 98,289 | \$ | 123,641 |
|  | ADMINISTRATIVE | 739,848 | \$ | 93,675 | \$ | 72,451 | \$ | 90,020 | \$ | 110,323 |
|  | TECHNICAL | 311,267 | \$ | 51,713 | \$ | 42,004 | \$ | 48,496 | \$ | 56,980 |
| 2016 | CLERICAL | 78,586 | \$ | 41,139 | \$ | 35,549 | \$ | 39,627 | \$ | 44,787 |
|  | OTHER WHITE COLLAR | 71,393 | \$ | 63,251 | \$ | 47,289 | \$ | 58,759 | \$ | 80,040 |
|  | BLUE COLLAR | 173,457 | \$ | 55,039 | \$ | 45,601 | \$ | 54,241 | \$ | 62,902 |
|  | UNSPECIFIED | 138 | \$ | 117,651 | \$ | 64,650 | \$ | 134,695 | \$ | 169,962 |

TABLE 18. NSFTP ACTION TREND provides the number of separations and new hires for the past five fiscal years. Separations represent all employees who left Federal service at any point in a particular fiscal year. New hires represent all employees who joined the Federal Government in a particular fiscal year.

## TABLE 18. NSFTP ACTION TREND

Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter since FY2012

| ACTION | FY2012 | FY2013 | FY2014 | FY2015 | FY2016 |
| :--- | ---: | ---: | ---: | ---: | ---: |
| SEPARATION | 115,681 | 114,689 | 119,268 | 116,580 | 115,162 |
| NEW HIRE | 89,907 | 76,932 | 92,298 | 122,746 | 128,374 |

FIGURE 8. NSFTP ACTION GRAPH displays the information from Table 18.
FIGURE 8. NSFTP ACTION GRAPH
Statistics restricted to non-seasonal full-time permanent employees from the fourth quarter since FY2012


## Additional Details

For any data requests, the OPM produces an online data tool, FedScope, which is updated quarterly: http://www.fedscope.opm.gov/. Many of the tables and figures above can be replicated in FedScope, with the option for much more detail. The tool is best utilized via Internet Explorer. For all other inquiries, contact DAG through FedStats at FedStats@opm.gov.


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[^0]:    ${ }^{1}$ Data are always filtered to only employees currently receiving a paycheck. (in pay status)

[^1]:    ${ }^{2}$ The U.S. population estimates came from the Census Bureau's July release: https://www.census.gov/data/tables/2016/demo/popest/nation-total.html

[^2]:    ${ }^{3}$ Definition from the OPM's Guide to Data Standards found here: http://www.opm.gov/feddata/guidance.asp. This guide is best source of detailed information about specific data elements in the OPM databases.

